Trends in Transportation Finance

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Transit Board Members Seminar



HSE &CO

TRENDS IN TRANSPORTATION FINANCE

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Agenda

- I. Traditional Revenue Sources
- II. Transportation Outlook
- III. Alternative Sources of Funding
- IV. Questions



HSE TRADITIONAL REVENUE SOURCES

<u>Operating</u> – Used for operating expenses such as for fuel, employee salaries & benefits

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• <u>Capital</u> – used for infrastructure such as buses, light rail and garages



TRANSIT FINANCING

Revenues to fund mass transit come from several sources including:

- <u>Public Funds</u>: various taxes and appropriations
 - 1. Federal
 - 2. State
 - 3. Local
- <u>System Generated Revenue</u>: passenger fares
 - 1. Farebox Revenues
 - 2. Other Revenues



Source: FHWA, 2015 Report





FAREBOX REVENUES

- <u>Farebox Recovery Ratio</u> fraction of operating expenses which are met by the fares paid by passengers. It is computed by dividing the system's total fare revenue by its total operating expenses.
- Average U.S. Transit Agency recovery ratio is 35% while in Europe and Canada it is 50% and in Asia and Australia 100%



Farebox Recovery Ratio is the % of operating costs recouped from fares

Transit Agencies Unable to Support Themselves

Source: Moody's

No Major Transit Agency Fully Supports Itself Farebox Recovery Ratios for Moody's-rated Transit Enterprises

Transit	Farebox Recovery Ratio
Peninsula Corr Joint Pwrs Board (A1 stable)	75%
NY MTA (A1 stable)	57%
Washington Metro Area Transit Auth (A2 stable)	48%
San Joaquin Regional Rail Commission (A2 stable)	46%
San Diego Metro Transit System (Aa3 stable)	37%
San Francisco Municipal Trans Agency (Aa2 stable)	26%
Western Contra Costa Trans Auth (Aa3 stable)	24%
Minnesota Valley Transit Auth (A3 stable)	23%
North County Transit District (A1 stable)	21%
Sacramento RTD (A3 stable)	18%
Gold Coast Transit District (A2 stable)	17%
Alameda-Contra Costa Transit District (A1 stable)	16%
Victor Valley Transit Authority (A2 stable)	14%

Sources: Moody's Investors Service, Audited Financial Statements Source: Moody's



TYPES OF TAXES

- Most common transit revenue in the U.S. is the sales tax and fuel tax
- Income and payroll taxes are more rare but are used in states such as New York and Oregon
- Canada utilizes a property tax

	Federal	State	Local	Total	Percent
Public Funds	10,859.4	12,697.9	18,951.9	42,509.2	73.3%
General Fund	2,171.9	3,204.2	4,549.1	9,925.1	17.1%
Fuel Tax	8,687.5	909.8	190.4	9,787.6	16.9%
Income Tax		395.4	91.7	487.1	0.8%
Sales Tax		3,455.3	5,431.9	8,887.2	15.3%
Property Tax		10.4	651.1	661.4	1.1%
Other Dedicated Taxes		1,923.3	566.9	2,490.2	4.3%
Other Public Funds		2,799.7	7,470.9	10,270.6	17.7%
System-Generated Revenue	10,859.4	12,698.1	18,952.0	15,451.2	26.7%
Passanger Fares				13,608.4	23.5%
Other Revenue				1,842.8	3.2%
				57,960.4	

Source: FHWA, 2015 Report



LOCAL FUNDING

- Recently, most increases in funding for transit have come from the local level
- Almost all have come from voter approved increases in sales taxes



Source: Bloomberg

State Funding

- In 2016, 24 States passed 267 ballot measures expected to support \$207 billion in infrastructure projects
- State support varies from a high of New York State and California to no State support in Hawaii, Utah, Nevada and Alabama



FEDERAL FUNDING

- Federal taxes fund the Federal Transit Administration (FTA) which then gives grants to transit authorities
- Federal subsidies account for roughly 50% of transit capital spending ۰



Federal Government a Paramount Source of Transit Capital Funds

Source: Federal Transit Administration

Source: Moody's



HSE TRANSPORTATION OUTLOOK

S&P OUTLOOK

- S&P's 2017 Outlook released in January on transportation sector is stable-topositive
- Optimism about new Administration's desire to promote infrastructure investment
- Outlook on mass transit is stable



- Funding security through Fix America's Surface Transportation (FAST) Act through 2020
- FAST Act allows transit agencies to advance complex multiyear projects with greater funding certainty
- Believe federal funding levels in near term will be on par with authorization levels in FAST Act



PRESIDENT TRUMP'S PRIORITY LIST

- Priority list of 50 project totaling \$137.5 billion circulated in January of 2017
- Transit projects account for 10, totaling over \$60 billion



GATEWAY PROGRAM



Description

Reconstruction of critical, high- risk Northeast Corridor rail infrastructure between Newark and New York City

Authority

Amtrak, Port Authority of New York & New Jersey (Gateway Development Corporation)

Cost \$12 billion

\$12 billio

<u>Jobs</u>

15,000 Direct Jobs; 19,000 Indirect Jobs; Average = \$73,000/yr

Status

Engineering: in progress Permitting: in progress Funding: seeking Federal



COTTON BELT LINE RAIL PROJECT





SECOND AVENUE SUBWAY

18. Second Avenue Subway - Phases 2 & 3 Phase 2 Phase 1 Phase 3 Phase 4

Description

The Second Avenue Subway will be New York City's first major expansion of the subway system in over 50 years. When fully completed (see phases at right), the line will stretch 8.5 miles along the length of Manhattan's East Side, from 125th Street in Harlem to Hanover Square in Lower Manhattan.

Authority

New York Metropolitan Transit Authority (MTA)

Cost \$14.2 billion

Jobs 16,000 direct jobs

Status

Engineering - done Permitting - 95% Funding - public/seeking federal



DC UNION STATION EXPANSION & REHAB





MARYLAND PURPLE LINE





M-1 RAIL, DETROIT

24. M-1 Rail, Detroit M-1RAIL	

Description

Detroit's M-1 RAIL is an unprecedented publicprivate partnership and model for regional collaboration. Notably, it is the first major transit project being led and funded by both private businesses and philanthropic organizations, in partnership with local government, the State of Michigan, and the U.S. Department of Transportation.

Authority City of Detroit

<u>Cost</u> \$528 million

Jobs 500 direct job years

<u>Status</u> Engineering - done Permitting - 95%



MBTA GREEN LINE EXTENSION, BOSTON



Description

The 4.3-mile (6.9 km) extension is intended in order to improve mobility and regional access for residents in the densely populated municipalities of Somerville and Medford, two cities currently underserved by the MBTA relative to their population densities, commercial importance, and proximity to Boston.

Authority MBTA

<u>Cost</u> \$3 billion

Jobs 3,000 Direct Jobs

<u>Status</u> Engineering: In progress Permitting: In progress Funding: In progress



RED AND PURPLE LINE MODERNIZATION, CHICAGO

34. Red and Purple Line Modernization, Chicago



Description

This major initiative will completely rebuild the nearly century old North Red Line from Belmont to Howard and the Purple Line from Belmont to Linden in Wilmette. As it is rebuilt, much needed capacity will be added in this growing residential corridor to accommodate current and future riders, and to deliver faster and smoother rides with less crowding and more frequent service.

Authority Chicago Transit Authority

<u>Cost</u> \$2.1 billion

Jobs 2,100 Direct Jobs



CHICAGO UNION STATION REDEVELOPMENT

<image>

36. Chicago Union Station Redevelopment

Description

Union Station is one of the region's key transportation facilities and economic drivers. It is the third-busiest railroad terminal in the United States, serving over 300 trains per weekday carrying about 120,000 arriving and departing passengers – a level of passenger traffic that would rank it among the ten busiest airports in the U.S. Most travelers at Union Station take Metra commuter trains. The Station is also the hub of Amtrak's network of regional trains serving the Midwest as well as most of the nation's overnight trains, which connect to the Atlantic, Gulf, and Pacific coasts.

Authority Amtrak, City of Chicago

<u>Cost</u> \$1 billion

Jobs 1,000 Direct Jobs

Status Engineering: In progress Permitting: In progress Funding: In progress



MOODY'S OUTLOOK

- Moody's has negative outlook on transit bonds after release of Trump Administration's budget proposal
- FY18 Budget Blueprint proposes ending certain types of mass transit capital grants representing nearly \$2.4 billion
 - 1. "New Starts" Capital Investment Program: \$2.3 billion
 - 2. TIGER Grant Program: \$499 million
- Would widen existing capital investment gap



- American Society of Civil Engineers (ASCE) assigned D- grade to US mass transit infrastructure
- Mass transit capital investment gap equals nearly \$90 billion
- Current spending levels are not enough to maintain current transit assets and complete new projects
- At current spending levels, gap would grow to \$122 billion by 2032



HSE ALTERNATIVE SOURCES OF FUNDING

Alternative Sources of Funding for Capital Projects

- Public Private Partnerships (P3)
- Debt issuance
- Tax Increment Financing
- Vehicle Miles Traveled Tax (Oregon)

1.5 cents per mile instead of gas tax of miles per gallon



- "We don't have a capital problem we have a revenue problem." stated at P3 Conference in Dallas February 26, 2017
- Will P3 work for mass transit projects?



- Project Location: Denver, Colorado
- Client: RTD
- The last bridge deck for the RTD Eagle P3 (Public-Private Partnership) commuter rail project was poured by Ames civil crews in September 2015. After nearly five years in the making, the 36-mile project is winding down. Ames is a joint venture partner for the design-build of the project, which is the first transit P3 of this magnitude in the United States.
- The contract included construction of 36 miles of new double-track electric commuter rail lines, 14 miles of new freight rail track work, 32 bridges, 30 at-grade crossings, 14 stations with Park-n-Ride lots, and a major vehicle maintenance facility. The project is now in the active testing and commissioning phase.
- The 36-mile Eagle P3 is comprised of RTD's East Rail Line, Gold Line, Commuter Rail Maintenance Facility and Northwest Rail Line Westminster segment; throughout 2016, the new commuter rail lines will open one at a time in sequence.



TEXAS CENTRAL RAILWAY



Description

Nearly 50,000 Texans, sometimes called "supercommuters," travel back and forth between Houston and Dallas/Fort Worth more than once a week. Many others make the trip very regularly. The approximately 240-mile high-speed rail line will offer a total travel time of less than 90 minutes, with convenient departures every 30 minutes during peak periods each day, and every hour during off-peak periods – with 6 hours reserved each night for system maintenance and inspection.

Authority Texas Central Partners, LLC

<u>Cost</u> \$12 billion

Jobs 40,000 Direct Jobs

<u>Status</u> Engineering - in progress Permitting - in progress Funding - in progress



- Municipal bonds (or "munis" for short) are debt securities issued by states, cities, counties and other governmental entities to finance capital projects
- An investor purchases the municipal bonds, and is in effect lending money to the bond issuer in exchange for a promise of regular interest payments, usually semi-annually, and the return of the original investment, or "principal."



TYPES OF BONDS

- The two most common types of municipal bonds are the following:
- General obligation bonds are issued by states, cities or counties and not secured by any assets. Instead, general obligation are backed by the "full faith and credit" of the issuer, which has the power to tax residents to pay bondholders.
- **Revenue bonds** are not backed by government's taxing power but by revenues from a specific project or source, such as highway tolls or lease fees. Some revenue bonds are "non-recourse", meaning that if the revenue stream dries up, the bondholders do not have a claim on the underlying revenue source.



OUTSIDE CONSULTANTS

- Financial Advisor
- Underwriters
- Bond Counsel
- Underwriter's Counsel



QUESTIONS TO ASK

- Is this in our capital plan?
- Does this meet our agency's debt policy?
- Who are the outside consultants?
- What is our rating by the rating companies?
- What was our interest rate?
- What will debt service payments look like?



TAX INCREMENT FINANCING

- Transportation Investment Zones
- Tax Increment Reinvestment Zones
- Use the incremental increase in taxable value to pay for projects
- Used often with Transit Oriented Development



VEHICLE MILES TRAVELED (VMT)

- The normal source for transportation projects is revenue collected by the 18.4cents-per-gallon federal gas tax. The tax has not been increased since 1993, however, and the pace of infrastructure expenses is outpacing it, as cars become more fuel efficient.
- Oregon is implementing a pilot project with 5,000 cars to test the new gas tax to take the place of the miles per gallon gas tax
- Mileage will be tracked by GPS, odometer tracker or a travel diary



DISCUSSION

QUESTIONS?





